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IN THE UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF ILLINOIS
SPRINGFIELD DIVISION

MICHAEL MOORE, et al.,)	
)	
PLAINTIFFS,)	11-3134
)	
VS.)	
)	
LISA MADIGAN, et al.,)	SPRINGFIELD, ILLINOIS
)	
DEFENDANTS,)	

TRANSCRIPT OF PROCEEDINGS
BEFORE THE HONORABLE SUE E. MYERSCOUGH
U.S. DISTRICT JUDGE

AUGUST 4, 2011

A P P E A R A N C E S:

FOR THE PLAINTIFF:	MR. DAVID JENSEN ATTORNEY AT LAW 61 BROADWAY NEW YORK, NY
	and
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FOR THE DEFENDANT:	MR. TERENCE CORRIGAN MR. DAVID A. SIMPSON MS. KAREN McNAUGHT ILLINOIS ATTORNEY GENERAL 500 S. SECOND SPRINGFIELD, IL
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I N D E X

WITNESS
(NONE.)

DIRECT CROSS REDIRECT RECROSS

E X H I B I T S

GOVERNMENT'S EXHIBIT
NUMBER

IDENTIFIED ADMITTED

DEFENDANT'S EXHIBIT
NUMBER

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P R O C E E D I N G S

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THE COURT: Good morning. We have before us today civil docket case 11-CV-03134, this is Moore versus Madigan.

We have for the Plaintiff Moore, Hooks, and the Second Amendment Foundation, David Jensen.

MR. JENSEN: That's me, Your Honor.

THE COURT: All right. Good morning. And David, is it --

MR. SIGALE: Sigale.

THE COURT: Sigale.

MR. SIGALE: Yes. Good morning, Your Honor.

THE COURT: And on behalf of the defendants we have Terry Corrigan. And who's with you today?

MR. CORRIGAN: David Simpson.

MR. SIMPSON: David Simpson, Your Honor.

THE COURT: Mr. Simpson. I note Ms. McNaught is behind you. She is welcome to join you at counsel table if she wishes.

MS. McNAUGHT: I will just move up here.

THE COURT: All right. This cause is called for hearing on a motion for preliminary injunction. We have briefs by everyone, including

1 the Amicus brief filed, and the response thereto,
2 last night at 5:00. I have reviewed all of the
3 above and we are here today for argument.

4 Will there be any evidence presented today?

5 MR. JENSEN: We don't plan on submitting
6 any evidence, Your Honor.

7 MR. CORRIGAN: Your Honor, we weren't going
8 to call witnesses, but I do have a copy for the
9 Court of some of the studies that we cited in the
10 brief with Internet references. I just printed them
11 off of the Internet if the Court would like them.

12 THE COURT: Is there any objection?

13 MR. JENSEN: We would object on relevance
14 grounds, but we don't have any objection based on
15 authenticity.

16 THE COURT: I haven't read them so I don't
17 know how to rule on the objection.

18 MR. JENSEN: Fair enough.

19 THE COURT: The Court will accept them at
20 this time and review them and then rule on the
21 motion.

22 All right. Who will be arguing?

23 MR. JENSEN: I will, Your Honor.

24 THE COURT: All right. Please proceed.

25 MR. JENSEN: Well, Your Honor, the argument

1 is very straightforward. We don't believe that
2 there are any issues of fact.

3 It makes somewhat sense to simply begin by
4 taking a look at what issues are in dispute and
5 which issues are not in dispute, which I believe is
6 relatively clear based on a review of the papers
7 that have been submitted.

8 First and foremost, there's no dispute, or
9 there's no significant dispute, that the laws of the
10 state of Illinois prohibit the act of carrying
11 firearms in public. The state defendants do make
12 some claim that the state's prohibition could be
13 characterized as a time, place, and manner
14 restriction in their oppositions papers.

15 Earlier in the papers there's a general
16 concession that the ban is on carry, and as a
17 practical matter there does not seem to be any
18 dispute that the actual terms of state laws -- of
19 the state laws at issue under virtually all
20 circumstances prohibit private citizens from
21 carrying firearms in public.

22 There also does not appear to be any
23 substantial dispute that the essential nature of the
24 Supreme Court's ruling in Heller was to conclude
25 that the terms of the Second Amendment, and

1 particularly the protection of the right of the
2 people to keep and bear arms, protects both the
3 right to possess and carry modern arms including
4 firearms, specifically including handguns.

5 The issue focuses on whether or not the Heller,
6 and for that matter McDonald rulings, are limited to
7 the home or have never been recognized beyond the
8 home, or whether in fact the Second Amendment does
9 apply as a general proposition and without regard to
10 whether or not a person is standing within the
11 confines of their home.

12 This is an issue that turns simply on rules of
13 stare decisis and consideration of the issues the
14 court in Heller actually addressed.

15 The state's -- the Heller court's treatment of
16 the term "bear arms" in the context of interpreting
17 or construing the phrase "keep and bear arms"
18 largely, if not entirely, resolves the present
19 question of whether or not there is a right to bear
20 arms and what exactly that right means.

21 So while we have an argument from the state
22 that essentially goes along the lines of there may
23 be some sort of a right to bear arms, but it's
24 unclear exactly what that right is; it can be
25 restricted, it can be banned, it's not really clear.

1 The Heller court, in the course of determining
2 whether or not the term "bear" applied to personal
3 conduct as opposed to conduct that was under the
4 auspices of military authority or for military
5 purposes, looked at American authorities from, in
6 particular, the 19th century. And more
7 particularly, many authorities falling within the
8 period between the time the Constitution was
9 ratified and the time that the 14th Amendment was
10 ratified. And concluded that the majority view of
11 state courts in the United States have been that the
12 right to bear arms was a right to carry arms.

13 In this light most all of the decisions that
14 the state cites to support the claim that the Second
15 Amendment can be constrained in a manner such that
16 people would not have the ability to carry firearms
17 in public under any set of conditions, that these
18 cases really show exactly the opposite.

19 And that's really what the Supreme Court found
20 in Heller. Which is that the -- first of all, most
21 of the 19th century authorities that are pertinent
22 and that discuss the issue of bearing arms consider
23 the discrete issue of whether states can ban or
24 license the concealment of firearms in public rather
25 than the basic -- the more basic question of whether

1 states can completely preclude the act of carry.

2 So many of the state court decisions, as noted
3 by the court in Heller, concludes that while there
4 is a right to carry arms but a restriction on
5 concealed firearms, is simply a restriction on the
6 time, manner, and place that firearms are carried,
7 and that it is a permissible one.

8 Now that question, which is not the question
9 that's presented in this case, because the laws of
10 the state of Illinois don't allow people to carry or
11 not carry firearms openly or concealed. The answer
12 and the reasoning that's applied in resolving that
13 question indicates that there is a general right to
14 carry arms. And once that point is reached, there
15 is really no remaining dispute, because we don't
16 have a restriction on carrying arms.

17 We're not here talking about, for example, a
18 requirement that someone have certain attributes in
19 their background. That they -- that they satisfy
20 training requirements, that they meet qualifications
21 requirements, that they meet vision requirements, or
22 any other set of restrictions. We are talking about
23 the fact that no matter what someone's circumstances
24 may be or what conditions they're willing to comply
25 with, there simply is no ability available to them

1 to carry a firearm for self-defense in Illinois once
2 they have left their own private land.

3 THE COURT: Well, there is some limited
4 use. I know I've had my gun in the car before for
5 transportation purposes. Broken down and in a case.

6 MR. JENSEN: Well, Your Honor, I think
7 that's a good point, because the right to bear arms
8 is the right to carry firearms in case of
9 confrontation implies necessarily the ability to
10 actually have firearms operable and functional.

11 And I suppose what I could really say on that
12 exact, on that exact point, is I'm stopping here
13 today to attend this hearing on my way back from a
14 family trip in Lake Powell in Arizona and Utah to my
15 home in the Hudson Valley of New York. I was
16 lawfully allowed to carry a handgun in my vehicle,
17 loaded and ready for use, at all points in my trip
18 except the point in time when I was in Illinois, at
19 which point I stopped the car, unloaded the gun, put
20 it in a case, and put it in the trunk.

21 The essential difference in the Illinois
22 regulatory scheme is that there is no provision
23 whatsoever made for the ability to carry an operable
24 firearm.

25 THE COURT: Was there a recent case in

1 Illinois that said an Indiana resident did not have
2 to do what you did when coming into Illinois? Are
3 you aware of that case?

4 MR. JENSEN: I am aware of a relatively
5 recent decision from the Illinois Supreme Court; the
6 name escapes me; and it has to do with non-residents
7 and the firearm owner's I.D. card requirement. But
8 does not have to do with the ability to carry a
9 firearm for protection purposes.

10 THE COURT: Okay. I found Heller very
11 interesting. I use to be an English teacher so I
12 like the history that was set forth.

13 But my question to you is; sitting here in this
14 court, what am I to do in light of Ezell and Scion?

15 My understanding is that the panel in Ezell was
16 required to follow the en banc decision in Scion.
17 It did not, or it certainly digressed. What is
18 stare decisis to me as I sit here today in the 7th
19 Circuit?

20 MR. JENSEN: Well, first and foremost,
21 setting aside any decision in the 7th Circuit, the
22 first stare decisis concern ought to be what has the
23 Supreme Court necessarily decided. And on that
24 point the issue of what are the bounds of stare
25 decisis.

1 The relatively clear rule in the 7th Circuit
2 under Sarnov and other authorities is that if a
3 point of rationale is could not be deleted from the
4 opinion without seriously undermining the analytic
5 underpinnings as a part of the whole.

6 Now, setting aside the question of whether
7 there's some academic basis on which the court could
8 have decided Heller without concluding that the
9 right to bear arms is the right to carry arms, the
10 fact is that how the court decided Heller is you
11 could not remove that aspect of the decision without
12 seriously undermining the analytic underpinnings.

13 That very issue had been the issue that had
14 been the basis for the District Court's denial of
15 the plaintiff's motion for summary judgment and the
16 D.C. Circuit's reversal of that decision. Whether
17 or not the right to bear arms is the right to carry
18 arms and whether or not -- whether instead it
19 connoted the use of firearms only in a military
20 setting or in accordance with military dictates.

21 Now, having said that, neither; and I have
22 never known how to say this; Scion nor Ezell
23 addresses the issue of carry. Both of them
24 implicitly recognize that the Second Amendment does
25 not end at the threshold of the home. Even Scion

1 was caught carrying a gun in his truck. And the
2 very law that's at issue of Ezell is the right to
3 use handguns outside one's home in the city of
4 Chicago.

5 The real issue that is, we would submit,
6 dispositive of all of the issues in the case, is
7 simply whether there is in fact merit to the
8 argument that the Supreme Court has limited or has
9 not recognized a right to carry outside the home.

10 If the Supreme Court recognized that the -- if
11 the Supreme Court has recognized the Second
12 Amendment as a right that does not end at the
13 threshold of one's home, then it is a relatively
14 straightforward matter that state law absolutely
15 prohibiting the activity is not going to survive
16 scrutiny and a preliminary injunction should issue.

17 On the other hand, if the Second Amendment, the
18 right to keep and bear arms, is a homebound
19 amendment or a private property bound right, then
20 for all practical purposes state laws that by their
21 terms prohibit the carry of firearms in public
22 really don't raise any constitutional concerns.

23 So in a lot of ways Illinois state laws, given
24 their uniqueness in the American landscape, present
25 the cutting edge of Second Amendment. And that is

1 is this limited to the home or is it a more general
2 right that simply has a zenith or a high point in
3 the home.

4 THE COURT: Is Peruta your best case on
5 concealed carry?

6 MR. JENSEN: I don't know if I would call
7 Peruta our best case. I would say that of U.S.
8 District Court decisions that have been issued to
9 date that have addressed the issue of carry, it's
10 the most on point case.

11 But there is one very significant factor of
12 Peruta that has to be kept in mind. And that is
13 that California state laws did not, by their terms,
14 prohibit people from carrying firearms.

15 According to the Peruta court's view, the
16 requirement was simply that if you're going to carry
17 a firearm you have to get this carry license, you
18 have to carry the firearm exposed, and you can't
19 have ammunition in it, although you can have
20 ammunition next to it.

21 Whether that rationale actually stands up in
22 the future remains to be seen. But regardless of
23 whether it stands up, that rationale wouldn't make
24 any difference here because this is not a situation
25 where the state laws of Illinois say it's illegal to

1 carry a firearm concealed but it's okay to carry one
2 in the open.

3 THE COURT: So the Supreme Court has not
4 told me what standard to apply, what standard of
5 scrutiny. What standard do I apply?

6 MR. JENSEN: I think that's a very good
7 question, Your Honor. And the answer to that is
8 twofold.

9 The most direct and immediate answer is that
10 the Ezell decision largely resolves that. And it
11 resolves it in a manner that is largely consistent
12 with the view that most other circuit Courts of
13 Appeal have taken. Probably the leading case in
14 this regard is the 3rd Circuit opinion in United
15 States versus Marcarella.

16 The standard under Ezell and as indicated by
17 Heller, the First Amendment is the most analogous
18 protection to the Second Amendment. They both
19 protect affirmative conduct, they're both part of
20 the original eight amendments to the Bill of Rights.

21 In both contexts the degree of scrutiny that
22 applies depends on how close a regulation comes to
23 the core of the Second Amendment and how substantial
24 the burden -- how substantial of a burden is
25 imposed.

1 Now, we would submit that just as the
2 controversy in Heller did not actually require
3 resort to a standard of scrutiny, the controversy
4 here also does not require resort to a standard of
5 scrutiny.

6 And the reason is that laws that simply
7 prohibit things that are affirmatively protected by
8 the Constitution are invalid without regard to a
9 standard of scrutiny.

10 The entire context of rational, intermediate,
11 and strict scrutiny in this entire framework of
12 means and analysis is examining burdens on the
13 exercise of constitutional rights. If we were in
14 here talking about, well, you've got to wait six
15 months and pay a hundred dollars to get a license
16 before you can carry a gun around, that's a burden.
17 That's where intermediate, rational scrutiny at
18 least in theory come into play.

19 THE COURT: Well, I'm back again to my
20 original question; Scion or Ezell? Ezell says what
21 you're saying. Scion told me it's an intermediate
22 scrutiny that needs to be applied.

23 MR. JENSEN: Well, with all due respect, I
24 disagree slightly with that characterization. Scion
25 applied intermediate scrutiny on the facts of this

1 case, and the ongoing Scion decision retracted the
2 First Amendment analysis in the original panel's
3 decision and said we don't need to reach this issue.
4 The Supreme Court said that certain categories of
5 people can be disqualified.

6 We think on the facts of this case; which
7 should be remembered was a guy who had been
8 convicted two or three times of domestic violence
9 and was currently on probation for that offense; on
10 the facts of this case we don't find a violation,
11 intermediate scrutiny applies.

12 What the Scion decision does not say is that
13 without regard to how close the law comes to the
14 core of the Second Amendment, and without regard to
15 how substantial the burden is, intermediate scrutiny
16 applies.

17 The standard of scrutiny that applies requires
18 you to first look at what is the conduct that's
19 being regulated and what is the nature of that
20 regulation.

21 THE COURT: I have a question that has not
22 been raised. This posture of this case is different
23 than all of the other cases that I've read that
24 you've cited to me. Is Lisa Madigan the proper
25 party in this case? Does she enforce this law?

1 MR. JENSEN: Well, her statutory duties
2 include -- to give a short answer to that, her
3 statutory duties include participating in the
4 prosecution of criminal offenses and advising local
5 county attorneys on the prosecution of criminal
6 offenses.

7 In our view that's a sufficient level of
8 personal participation in enforcement of the law to
9 make the Attorney General a proper defendant. And I
10 would have to note that unless I'm missing
11 something, this is not an argument that's been
12 raised --

13 THE COURT: No, I just said nobody had
14 raised it, but I kept coming back to it as I read
15 these cases.

16 MR. JENSEN: I mean given that the
17 statutory duties of the Attorney General include
18 assisting county attorneys in the prosecution of the
19 law, it's certainly not a situation where the
20 Attorney General could come in and say, well, under
21 no set of circumstances are we involved in enforcing
22 this law. You know, there's no set of circumstances
23 where we would give people advice.

24 It's quite true, I think, that front line of
25 enforcement of this law, and all other criminal

1 laws, is going to be county attorneys and policemen.
2 But that doesn't mean that the Attorney General is
3 not involved in the law enforcement process.

4 THE COURT: Okay.

5 MR. JENSEN: Unless the Court has anything
6 further, that is what we wanted to present.

7 THE COURT: Thank you. And I thank you
8 again for your prompt response to the Amicus brief.
9 I know you didn't have very much time and you did a
10 nice job.

11 MR. JENSEN: We do what we can, Your Honor.

12 THE COURT: Thank you.

13 MR. JENSEN: Thank you.

14 THE COURT: Mr. Corrigan, will you be
15 arguing?

16 MR. CORRIGAN: Your Honor, if the Court
17 would permit we'd like to split the argument in
18 half, with --

19 THE COURT: That's fine.

20 MR. CORRIGAN: -- the question of
21 likelihood of success on the merits addressed by
22 Mr. Simpson who has the historic background
23 knowledge that I don't have.

24 THE COURT: That's fine.

25 MR. CORRIGAN: And he will go first.

1 MR. SIMPSON: Thank you, Your Honor.

2 Your Honor, this case is not about whether gun
3 regulations are a good or a bad idea. And it's not
4 about broadly whether there's a right to carry guns
5 outside the home. Illinois allows people to carry
6 guns outside the home, loaded and functioning, under
7 certain circumstances.

8 The question is whether democratically elected
9 legislatures, indeed any democratically elected
10 legislature, can make the choice that Illinois has
11 made here. And Heller does not settle this
12 question.

13 And I don't want -- I'm not going to spend the
14 whole time reading to you, but there's just two
15 quick things that I think make it clear that Heller
16 doesn't settle this question.

17 One, Heller itself says on Page 626, that "like
18 most rights, the rights secured by the Second
19 Amendment is not unlimited. From Blackstone through
20 the 19th century cases commentators and courts
21 routinely explain that the right was not a right to
22 keep and carry weapon -- any weapon whatsoever or in
23 any manner whatsoever and for whatever purpose."

24 So Heller itself, by its explicit terms,
25 doesn't tell us that you always have a right to

1 carry guns, it says that that right is the -- the
2 definition of carry is limited by historical
3 circumstances.

4 For the same reason Scion, at Page 640 in the
5 en banc opinion, says explicitly that the Second
6 Amendment creates individual rights, one of which is
7 keeping operable firearms at home for self-defense.
8 What other entitlements the Second Amendment creates
9 and what regulations legislatures may establish were
10 left open in Heller.

11 So then the question is not a mechanical
12 application of precedent in Heller, because Heller
13 just didn't address the question that we have here.
14 Instead we need to look to Heller's underlying
15 reasoning and underlying methodology in order to
16 figure out whether the Second Amendment has any
17 bearing here.

18 So being faithful to that understanding in
19 Heller means that we need to undertake the same sort
20 of in-depth historical analysis that the court
21 undertook in Heller.

22 Heller specifically tells us that the Second
23 Amendment did not create a new right, it merely
24 codified an existing right that existed under
25 English law. And so no matter what tack you take

1 under Heller, English and founding era history is
2 going to be highly relevant to the consideration.
3 And indeed we maintain as we explain in our brief
4 that it should be dispositive.

5 Ezell suggested that -- that the increase focus
6 on 19th century history. As we discuss, that's
7 simply just flatly contrary to the United States
8 Supreme Court's approach in every single other
9 constitutional right. There aren't two -- there
10 isn't one Second Amendment as applied to the state
11 and one as applied to the federal government.

12 Understanding, of course, that you're not
13 going -- we're not going to ask you to take on the
14 7th Circuit; even if 19th century history is to be
15 excluded and Ezell is right and we should focus on
16 the time of the adoption of the Fourteenth Amendment
17 instead of the Second Amendment, the original
18 understanding of the Second Amendment remains vital.
19 Because the original understanding of that
20 pre-existing English right that was codified in the
21 Second Amendment certainly was going to inform what
22 the framers of the Fourteenth Amendment thought that
23 they were doing.

24 And so if you look at that history, Your Honor,
25 we see that English law and at the founding it was

1 well established that people had a right to keep
2 guns in their homes for their own protection. And
3 that's exactly what Heller held; a man's home is his
4 castle. But there was no similar right to carry
5 guns in public places for self-defense. Indeed,
6 English law banned carrying guns in public places
7 for self-defense for hundreds of years.

8 And those restrictions are mentioned, as we
9 cite in our brief, for Cook and Blackstone. We
10 could have cited others, but those are the most
11 prominent of the common law scholars who tell us
12 that -- that -- in the words of the original English
13 statute, riding or going armed in public places was
14 a crime under English law.

15 So there's no reason to think that when the
16 framers of the Second Amendment adopted this English
17 right that they meant to change it in any way.
18 Indeed, again, Heller suggests that they didn't.
19 Heller says that they merely codified the same right
20 that had been known for years and years as English
21 law.

22 Now, the plaintiffs don't rebut this
23 understanding of the founding era and the English
24 era understanding of the right to bear arms.
25 Instead, they point to a series of 19th century

1 cases; some of which we admit held that there must
2 be a right to carry arms in public, either concealed
3 or openly. There are two problems with this
4 analysis though.

5 First, these cases are too late to speak to the
6 pre-existing -- the nature of the pre-existing
7 English right. And again, you see this treatment of
8 history in Heller itself. Although Heller
9 discusses 19th century history, on Page 614 in
10 Heller it notes that some of the history discussing
11 took place after the ratification of the Second
12 Amendment and "do not provide as much insight into
13 the original meaning as earlier sources."

14 So the sort of 19th century understanding of
15 the Second Amendment right to bear arms are too late
16 to speak to what the framers of the Second Amendment
17 thought that they were doing.

18 But in any event, even if you take these --
19 take these 19th century cases at their face value,
20 they're at best conflicting. We have some state
21 courts that suggest that the right to bear arms
22 includes a right to carry weapons in public, but you
23 have other courts that suggest otherwise and you
24 have other laws that suggest that the -- that
25 legislatures throughout the 19th century thought

1 that they had broad power to restrict the carrying
2 of firearms in public, both concealed firearms and
3 open firearms.

4 And as some of the examples we cite in our
5 brief, if you look at the laws in D.C. or in
6 Wyoming, would have been federal enclaves at the
7 time and would have specifically been subject to the
8 restrictions of the Second Amendment. And it would
9 be strange if say a Congress in 1876 were going to
10 be considering restrictions in the territory of
11 Wyoming even though that was the exact same time
12 period of the incorporation of the Second Amendment
13 against the states through the Fourteenth Amendment.

14 And as far as that bears on our procedural
15 posture in this case, Your Honor, this conflict,
16 even if we, again, ignore the fact that we have a
17 difference of opinion in 19th century history, that
18 leads us to two conclusions.

19 One conclusion, of course, is that, as we
20 suggested earlier, whatever later disagreements or
21 misunderstandings may arise about the nature of the
22 right to bear arms, none of that could change what
23 the framers codified in the Second Amendment.

24 The other is that given this conflict in 19th
25 century law, plaintiffs cannot carry their very high

1 burden of showing likelihood of success on the
2 merits for preliminary injunction; particularly
3 preliminary injunction as incredibly broad natured
4 as they seek.

5 So, Your Honor, I don't want -- I don't want to
6 spend extra time on this point. I mean I think
7 it's -- I say it's clear, to summarize, that Heller
8 does not itself settle this case. To argue that the
9 fact that there is a right to carry arms means that
10 the right to carry arms is a right to carry them
11 anywhere under any circumstances is merely to beg
12 the question.

13 Heller instructs us to engage in an in-depth
14 historical analysis to understand the original
15 meaning of the pre-existing English right that was
16 codified in the Second Amendment. That original
17 analysis demonstrates that there was no widely
18 recognized constitutional right or fundamental right
19 to carry arms in public places at the time of the
20 founding.

21 So, Your Honor, if the Court doesn't have any
22 questions for me, then I would say there's just --
23 plaintiffs have not shown a likelihood of success on
24 the merits. And that alone is a reason to deny the
25 preliminary injunction motion.

1 THE COURT: Thank you, Mr. Simpson.
2 Mr. Corrigan.

3 MR. CORRIGAN: Thank you, Your Honor.

4 In addition to the likelihood of success on the
5 merits the Court needs to consider the other
6 elements that are necessary for a preliminary
7 injunction.

8 The first of those elements that plaintiff need
9 to show is that they are going to suffer irreparable
10 harm if an injunction is not entered.

11 In this case individually the plaintiffs have
12 made no claim of irreparable harm. Instead, relying
13 on Ezell, they claim they don't need to show
14 irreparable harm because the violation of a
15 constitutional right is in and of itself irreparable
16 harm.

17 And that is a statement that the Ezell court
18 made. But two factors are distinguishable in this
19 case from the facts before Ezell.

20 First of all, the nature of the right. In
21 Ezell the Court found not that, as plaintiffs
22 indicated, that there was a Second Amendment right
23 to use such guns outside the home in the City of
24 Chicago. That's not what the Ezell court found.

25 The Court found that under the facts of that

1 case the total restriction on the ability for
2 firearm ranges to be built in Chicago impacted
3 adversely the constitutional right to have a firearm
4 in the home for self-protection, the very right that
5 was found in Heller.

6 The Court said that, first of all, there was a
7 requirement of proficiency in order to get a permit
8 for a gun. They couldn't get proficient without it.
9 And there's -- as an adjunct, people need to be able
10 to be proficient in order to protect themselves in
11 the home. So they found that the -- the ordinance
12 at issue in Ezell burdened the constitutional right
13 to use firearms within the home.

14 So that in saying that they didn't need to show
15 irreparable harm because there was a violation of a
16 constitutional right; or impingement, I'm sorry, of
17 a constitutional right; it was a recognized
18 constitutional right, a recognized right to use
19 firearms in the home for protection.

20 In this case plaintiffs are asking the Court to
21 enter a preliminary injunction. We're not talking
22 about a recognized constitutional right. They're
23 asking the Court to do this based on a likelihood of
24 success on the merits, which is different than a
25 finding that there's a constitutional right

1 impinged.

2 When there's no recognized constitutional
3 right, there's no authority that says the Court can
4 just assume that that is a burden on the Second
5 Amendment and that irreparable harm does not need to
6 be demonstrated.

7 Secondly, the Ezell court was dealing with a
8 facial challenge to the statute. And the Ezell
9 court said, because we're dealing with a facial
10 challenge, individual harms are not at issue.

11 In this case we are not dealing with a facial
12 challenge. Plaintiffs have carefully pled this as
13 applied challenge. A broad, applied challenge, but
14 applied challenge nevertheless. In which case
15 individual harms are not relevant and there has been
16 no showing of any claim of any individual harm.

17 But more importantly, the plaintiffs have given
18 short shift to the balancing of equities that the
19 Court must undertake in granting the broad relief
20 that the plaintiffs seek.

21 Their first claim of irreparable harm -- pardon
22 me, of balancing rather, that there's no harm to the
23 public, is their statement that, well, there can't
24 be harm to the public because every other state
25 allows people to carry guns outside the home.

1 First of all, that concept, that argument, is a
2 repudiation of the concept of federalism that the
3 state legislature of Illinois has to agree with 49
4 other state legislators -- legislatures as to what
5 is in the best interest of the citizens of this
6 state.

7 But more importantly, there's no support for
8 the concept that any of those 49 other states allow
9 the broad carrying of guns that this Court would be
10 allowing if the Court granted the preliminary
11 injunction sought.

12 What plaintiffs are seeking in this case is a
13 preliminary injunction that restricts the ability to
14 carry -- to enforce the laws of the state of
15 Illinois with regard to anybody with a FOID card to
16 carry guns in public in any manner; any weapons in
17 any manner in public. In any place in public.

18 Now, there's a separate statute, section of the
19 statute, that prohibits carrying weapons in certain
20 places because it's considered aggravated unlawful
21 use of weapons if they're in certain government
22 buildings. It's unclear whether or not the
23 plaintiffs are asking for that to be stricken down.

24 And there's another section which makes it
25 aggravated if it's in -- I believe it's in the

1 aggravated section; but it's unlawful to have a
2 weapon in a place serving alcoholic beverages. It's
3 unclear whether that's a public place that
4 plaintiffs are seeking to strike it down.

5 But subject to that, they are asking that any
6 other location this Court allow any person that has
7 a FOID card, with or without training, without
8 regard to age, without regard to any mental
9 impairment that hasn't resulted in withdrawal of
10 FOID privileges, be allowed to carry a weapon in any
11 place that they want.

12 And there is no suggestion that any state has
13 that broad statute that would allow that without any
14 restriction whatsoever on either place or manner of
15 carrying firearms that plaintiffs are asking this
16 Court to impose.

17 And beyond that, there is significant evidence;
18 and granted, we will say that there is conflicting
19 evidence; in studies done that indicates that there
20 is a societal cost to carrying firearms in public.

21 There's suggestion that the rate of firearms
22 deaths goes up with public carrying of firearms.
23 There's actually evidence that crime in general goes
24 up with the carrying of firearms in public. So
25 there are societal costs that need to be considered

1 even with restricted carrying of firearm in
2 public -- firearms in public.

3 Based on that, it's highly likely that the
4 unrestricted carrying of firearms in public that
5 plaintiffs have asked this Court to impose would
6 have great societal costs.

7 Plaintiffs suggest in their brief, at Page 11,
8 that the Court can't look at the damage that would
9 be caused by the injunction that they are asking the
10 Court to impose. And instead say that the Court
11 must look at the harm that would be created by a
12 properly regulated statute. They don't define
13 what's properly regulated. They certainly aren't
14 asking the Court to write a contrary statute,
15 they're asking the Court to simply strike down the
16 statute.

17 And the basis for that argument is a single
18 sentence in the Ezell opinion. And that sentence
19 was that the court said that it doubted that there
20 would be serious harm from properly regulated
21 firearms ranges in the City of Chicago. That
22 certainly is a far cry from indicating that the
23 Court can't considered the impact of its injunction,
24 particularly if we consider what was going done in
25 Ezell.

1 Ezell did not say that the City of Chicago
2 could not regulate firearms, or that they struck
3 down an ordinance that prohibited all firearms
4 ranges. They didn't say that every citizen in
5 Chicago could erect targets in their backyard and
6 start blasting away.

7 That's the equivalent of what the plaintiffs
8 are asking for in this injunction. They're not
9 asking for properly regulated firearms carrying in
10 the state of Illinois, they're talking about
11 completely unregulated.

12 And it's important to consider the firearms
13 ranges at issue in Ezell were not going to spring up
14 instantaneously. It required that somebody go back
15 to the City of Chicago, get zoning permits that
16 would allow the firearms ranges. There was going to
17 be regulations. All the court said is we're
18 enjoining you from denying all firearms ranges based
19 on this statute. That's a far cry from what the
20 plaintiffs are asking in this case. There was going
21 to be every opportunity for there to be regulations
22 in the City of Chicago.

23 And so the Court does, in fact, have to look at
24 the harm that would be caused by the injunction that
25 the Court's being asked to impose.

1 The plaintiff's final argument in regard to the
2 balancing is that at Page 14 they make the assertion
3 that they're entitled to this injunctive relief no
4 matter what the societal costs are. In other words,
5 to hell with the public, they're entitled to their
6 guns no matter how many innocent lives it will cost.

7 That is not the standard for a preliminary
8 injunction. There is no authority that allows the
9 Court to completely disregard societal damages as
10 plaintiffs would suggest based on their claim that
11 this Court should enter a preliminary injunction.

12 This Court, on a preliminary injunction, must
13 consider the balancing of harms. And the plaintiffs
14 have offered nothing to negate the fact that society
15 will be harmed. And it's significant because this
16 is an item on which the plaintiffs bear the burden
17 of proof when asking for injunctive relief. They
18 have offered no evidence whatsoever that their
19 injunction will not harm the public. And that's
20 part of what the plaintiffs need to prove in order
21 to establish a right to a preliminary injunction.

22 One point I wanted to discuss; the Court's
23 question about whether Lisa Madigan is a proper
24 party. We didn't raise that and we didn't raise it
25 for a reason. While we still reserve the right in

1 any answer to raise it as an affirmative defense,
2 there is 7th Circuit authority, I believe it was on
3 the case discussing sexually explicit games or
4 ultraviolent games, and a prohibition on games, that
5 Lisa Madigan was a proper party because she could
6 enforce the law.

7 It was either that or on videos, I forget off
8 the top of my head which case it was. It was either
9 videos or games. But the court did say that she was
10 a proper party. And we certainly are not asking
11 this Court to overrule the 7th Circuit in that
12 regard. And so that's why we didn't raise it.

13 THE COURT: Thank you, Mr. Corrigan.

14 MR. CORRIGAN: If I could just have a
15 second to make sure I didn't forget anything I
16 wanted to...

17 I do want to point out as one final factor that
18 plaintiffs in this case are asking for injunctive
19 relief beyond that confined to the parties in this
20 case, which the Court is not authorized to impose.
21 The Court's not authorized to grant injunctive
22 relief that extends to non-parties.

23 But even if the Court were; and this is as
24 to -- even as to the members of the plaintiff's
25 organization; the Court needs to consider that

1 carrying a FOID card in the state of Illinois is not
2 synonymous with legal ownership of guns.

3 As the affidavits attached to defendant's
4 response establish, there have been cases where
5 courts in Illinois, circuit courts, have given
6 orders that FOID cards had to be issued to persons
7 that are prohibited from carrying firearms by
8 federal law. That federal law, of course, only
9 extends to firearms that travel in interstate
10 commerce. But since there are no firearms
11 manufacturers in the state of Illinois, that pretty
12 much ferrets out anything that isn't homemade.

13 But there are also limitations on the ability
14 to do background checks. Limitations that on a cost
15 benefit analysis the state has accepted in the case
16 of firearms in the homes and firearms outside of
17 incorporated areas that the state of Illinois might
18 well impose greater checks and balances before they
19 would ever allow people to carry firearms on the
20 streets of the state of Illinois.

21 And that needs to be considered, that there are
22 limitations currently on the ability to regulate who
23 has the mental means, who has the criminal
24 background that would allow them to carry firearms.
25 So that the two are not synonymous.

1 Finally, I would like to address the suggestion
2 that the Court should jump to the permanent
3 injunction question today and skip any question of
4 discovery and evidence in this case. That is
5 directly contrary to Ezell. Or more correctly, we
6 do believe the Court could grant judgment for the
7 defendants without any evidence certainly on our
8 motion to dismiss.

9 We believe that if the Court is applying
10 intermediate scrutiny, the plaintiffs have not
11 challenged application, they've challenged whether
12 or not intermediate scrutiny is appropriate, but
13 they haven't challenged how we've applied that.

14 And if, in fact, intermediate scrutiny is what
15 the Court uses to ultimately view the statute, the
16 application as suggested in our brief would show
17 that the Court can enter judgment for the defendant
18 on the merits.

19 However, if the Court were to find that higher
20 level scrutiny is appropriate when the Court rules
21 on the motion to dismiss, the Court cannot enter
22 judgment for the plaintiffs at that stage because
23 Ezell indicated that if any higher level of scrutiny
24 is being applied the Court needs to have data and
25 expert opinions; and criticized the City of Chicago

1 for having not offered that.

2 We have certainly supplied the Court with some
3 data, but if the Court's applying a higher level of
4 scrutiny and believes that that's appropriate, we
5 would ask that we be allowed to present evidence,
6 that we go through the exchanging of expert
7 disclosures, and we be allowed to present expert
8 testimony on that question.

9 So before the Court can ever enter judgment on
10 the merits for the plaintiffs under Ezell, the Court
11 has to allow the opportunity for evidence and expert
12 opinion.

13 Thank you.

14 THE COURT: Thank you, Mr. Corrigan.
15 Mr. Jensen.

16 MR. JENSEN: Thank you, Your Honor.

17 Well, the plaintiffs don't seek the ability to
18 carry firearms anywhere or any place for any
19 purpose, first and foremost. And that is a key
20 point that needs to be raised, particularly based on
21 the objections that have been lodged by the state.

22 There are several provisions of the Illinois
23 Penal Code that prohibit the carrying of firearms.
24 We have simply identified for this lawsuit the two
25 provision, unlawful use of weapon and aggravated

1 unlawful use of weapon, that prohibit the general
2 act of carrying firearms.

3 There are additional prohibitions; and I would
4 need to grab a copy of the statues to run through
5 all of them, but that include areas such as schools,
6 government buildings, bars, certain public
7 assemblies that are not challenged in this lawsuit
8 and that would not be enjoined by the issuance of an
9 injunction.

10 The reason that a proper -- the reason that the
11 balance of hardships looks at the harm that comes
12 from a properly regulated system is that the
13 question is not what is the suitability of the
14 current -- the question is not what legislation
15 should the state adapt. The question is simply does
16 the recognition of this right necessarily impose
17 this cost.

18 It may very well be true that the Firearms
19 Owner Identification Card system is not an adequate
20 check on people who wish to carry guns. More
21 pertinent, it may be true that the legislature
22 would conclude that more onerous requirements ought
23 to be imposed.

24 If the legislature does that, that is their
25 prerogative. Under Marbury versus Madison the role

1 of this Court isn't to instruct the state
2 legislature how it should regulate the issue, the
3 issue is simply are the laws of the state as enacted
4 constitutional.

5 If the Constitution guarantees the right to
6 bear arms is a fundamental civil right, that is a
7 floor in any state law or set of state laws that
8 prohibits the exercise of that right violates that
9 constitutional floor. There is no defense to say
10 that, well, we don't have an adequate system in
11 place.

12 And as a point of fact, when both McDonald
13 versus Chicago and Ezell versus Chicago went up, a
14 leading argument that the City of Chicago put in
15 was, hey, Court, you can't issue an injunction and
16 tell us not to enforce our laws because we're going
17 to have this regulatory vacuum.

18 In McDonald they said handguns are really
19 dangerous, we've banned them. If you tell us we
20 can't have our ban, we don't know what we're going
21 to do, people will run around on the streets
22 shooting each other, mayhem will reign.

23 In reality the Supreme Court issued its
24 decision four days later that the City of Chicago
25 city council had enacted regulations to comply.

1 That's also what happened when Heller came down.

2 In Ezell Chicago came in and said, well look,
3 shooting ranges are really dangerous; talking about
4 people discharging guns in a densely populated city.
5 How can you simply force us to allow people to do
6 that?

7 Well, the reality is the City of Chicago
8 actually passed a law allowing gun ranges one day
9 before the Ezell decision came down. And Ezell,
10 towards the end of the decision, spends a fair
11 amount of time discussing the fact that the notion
12 of a regulatory vacuum is no grounds for denying an
13 injunction because the ramification of that would be
14 that the state doesn't need to comply with the
15 constitution as long as it's already not complying
16 with the constitution.

17 Under this reasoning the school district in
18 Topeka, Kansas, would still be segregated because
19 all the kids would have died, or pardon me, would
20 have graduated, and there would be no remaining live
21 dispute. Or otherwise stated, the school district
22 would still be segregated because the school board
23 could come in and say, well, desegregating the
24 school is going to be really complicated, we don't
25 have a system in place, how can you force us to do

1 it.

2 The reality of the situation is that the
3 court's role is simply to declare whether or not
4 what the state has done satisfies constitutional
5 requirements. If what the state has done does not
6 satisfy constitutional requirements, then the
7 Court's duty is to say so. And it then becomes
8 incumbent on the state to adopt a regulatory process
9 that satisfies the constitutional requirements.

10 So in this way really the issue simply comes
11 back to is there a general right to carry guns in
12 public. The reality is that Ezell's discussion of
13 irreparable injury does not actually add that much
14 to the dispute -- to this dispute, and likely any
15 other Second Amendment dispute, because it is
16 relatively well established that the deprivation of
17 constitutional rights is irreparable injury so long
18 as we are not talking about a deprivation that looks
19 to money damages; for example, a deprivation for the
20 taking clause.

21 So for the 7th Circuit to say, hey, you're not
22 letting people keep and bear arms, but they have a
23 fundamental right to do so, that's irreparable harm,
24 is really somewhat unremarkable. Having said that,
25 because the 7th Circuit has made that point any

1 doubt has been removed. If there is a right to
2 carry guns in public then the deprivation of that
3 right is per se irreparable injury. That is the
4 very nature of what it means to enumerate something
5 as a constitutional guarantee in the first place.

6 THE COURT: I only wish the Second
7 Amendment were as explicit as you are in your
8 argument. It would have made it a lot easier. If
9 the Supreme Court has also used those very words, it
10 would make this case easier.

11 MR. JENSEN: I would actually say that the
12 Supreme Court did on the facts it could view on the
13 facts in Heller, because the plaintiff in Heller, as
14 well as the plaintiff in McDonald, purposefully
15 confined their claims to the home and said we want
16 to possess and carry guns in our home, we don't want
17 to go any further.

18 The Ezell court actually noted that explicitly,
19 which is something we put in our reply. You're
20 nodding. But simply that the court didn't need to
21 go any further than that. It's not a matter that
22 the court said, hey, the Second Amendment ends at
23 the home. It's a matter that the complaint ends at
24 the home. That's as far as the court needs to go.
25 But that doesn't diminish the fact that the court

1 couldn't decide that case without reaching that core
2 legal ruling. Even if it could, it didn't, and that
3 could not be removed from the court's decision
4 without undermining the analytic foundations for it.

5 Finally, you know, I am loath to even go there,
6 but the resort to statistics is essentially
7 impertinent. This is a court of law, not a court of
8 social science. About the only thing that really
9 matters is the observation that the simple fact that
10 states are allowing people to keep and bear arms is
11 not of necessity associated with people running
12 around and shooting people like lunatics.

13 If that were the case then what we would see,
14 and what we do not see, is that Illinois would have
15 the absolute lowest rate of violent crime or
16 firearms related crime in the country. The reality
17 is there are -- there's a lot more factors that go
18 in to some end of the data result like that to
19 plausibly say, well hey, this is what is going to
20 result if you take this regulatory choice off the
21 table.

22 I guess I think that a final point that needs
23 to be made is that the state's argument largely
24 concedes that 19th century jurisprudence on the
25 question what does the term "bear arms" mean

1 recognizes a general right to carry guns.

2 And while there may be some disagreement with
3 the result, I still haven't heard anything that
4 undercuts the fact that the Supreme Court reached
5 that conclusion to interpret the phrase "keep and
6 bear arms". And not only that, the Supreme Court
7 largely grounded its conclusion on its own review of
8 19th century authorities.

9 So in that way the invitation to come in now
10 and say, well, let's review all those 19th century
11 authority to see if they, in fact, recognize the
12 general right to carry guns, is really just an
13 invitation to revisit the core of the Heller
14 decision.

15 The appeal to looking to English common law is
16 itself largely a concession that under the standard
17 that governs in the 7th Circuit, which is how is the
18 right to keep and bear arms understood in 1868 when
19 the Bill of Rights became binding against the
20 states, that under that standard they can't pass --
21 the Illinois laws cannot pass scrutiny.

22 But be that as it may, the Heller court itself
23 discussed the role of English common law and its
24 relation to the Second Amendment at some length.

25 One aspect of that discussion that is somewhat

1 missed in the state's argument is that falling at
2 Page 627 of the Heller decision where it discussed
3 historical prohibitions on the carry, going riding
4 or armed with dangerous and unusual weapons in a
5 manner that was likely to frighten the populace.

6 What the court's discussion does not accept is
7 this proposition that there was a simple blanket ban
8 on keeping and bearing arms in English law. The
9 reality is that -- the adoption of the Second
10 Amendment was largely a response to England's
11 attempt to disarm the colonies.

12 So looking to English law and saying English
13 law defines the right of -- defines the boundaries
14 of the right to keep and bear arms, when the English
15 never codified the right as a constitutional
16 amendment is a little bit misplaced.

17 The reason that the American colonists proposed
18 the Second Amendment after reviewing the
19 constitution is that they wanted to make sure that
20 that right, the right to possess and carry firearms,
21 would be protected as an absolute constitutional
22 matter.

23 Your Honor, unless the Court has anything
24 further, that's all we have.

25 THE COURT: Thank you, Mr. Jensen.

1 I'll take this matter under advisement and I
2 will try to issue an opinion directly. I will not
3 promise it will be tomorrow. You've both raised
4 substantial arguments in addition to what was in
5 your briefs. I'm not being critical by any means,
6 but I appreciate the clarifications that you've
7 given me today. And I have quite a bit of work to
8 do before I issue my ruling.

9 Thank you.

10 (Whereupon court was recessed in this case.)

11
12 I, KATHY J. SULLIVAN, CSR, RPR, Official Court
13 Reporter, certify that the foregoing is a correct
14 transcript from the record of proceedings in the
15 above-entitled matter.

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